Learning for Development

COL is an intergovernmental organisation created by Commonwealth Heads of Government to encourage the development and sharing of open learning and distance education knowledge, resources and technologies.

Vision:
Access to learning is the key to development

Mission:
To help governments and institutions expand the scope, scale and quality of learning by using new approaches and technologies, especially those subsumed under the general term of open and distance learning (ODL).

Programme sectors and initiatives:

**Education:**
- Open schooling
- Teacher education
- Higher education
- Virtual University for Small States of the Commonwealth

**Livelihoods & Health:**
- Skills development
- Learning for farming
- Healthy communities
- Integrating eLearning

**Key aims:**
- Increase the number of trained teachers
- Open up access to secondary school to larger numbers of pupils
- Assist in the development of tertiary education
- Support skills development to improve the livelihoods of communities

**Strategies:**
- Partnerships
- Models
- Policies
- Capacity
- Materials
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FOREWORD

COL in the Commonwealth is a companion text to Learning for Development, the Commonwealth of Learning’s Three-Year Plan for 2009-2012. This compendium reviews COL’s work over the last three years (2006-2009) country by country. Together these two documents are the springboard for the Country Action Plans that will guide COL’s future activities in each country over the 2009-2012 triennium and ensure that they are consistent with the national priorities of governments.

Ministers were enthusiastic about the previous issue of COL in the Commonwealth that was presented to 16CCEM in Cape Town in 2006. That report covered only developing countries whereas this one, at the request of Ministers, covers all members of the Commonwealth, showing also what COL has done in relation to the international development priorities of Australia, Canada, New Zealand and the United Kingdom. These country reviews are grouped under four regions: Africa (and the Mediterranean), Asia, the Caribbean and the Pacific.

COL tries to create synergy within regions and across the Commonwealth by bringing countries and institutions together in common endeavours. For this reason each grouping of countries begins with a short account of the regional activities which COL has promoted in 2006-2009.

Member States also greatly value COL’s Pan-Commonwealth work, which benefits from the unifying characteristics of the Commonwealth such as a common language, similar constitutional and legal frameworks, and a shared commitment to the values of peace, democracy, equality and good government. Some of the Pan-Commonwealth activities and facilities that underpin COL’s work in the regions and countries are listed in the next section.

The production of COL in the Commonwealth 2006-2009 has been an intense collective effort. COL’s advanced knowledge management systems have enabled us to exploit fully the information contained in the numerous event reports prepared by staff as they work and travel. I express particular gratitude to Jasmine Lee, for diligently updating the country profiles that provided the raw material for these reviews, and to Judith Mosley, who brought this volume together in an impressively efficient and expeditious manner.

Sir John Daniel  
President and Chief Executive Officer  
Commonwealth of Learning
BACKGROUND

As a Commonwealth inter-governmental organisation, the Commonwealth of Learning (COL) has the mandate to operate in all 53 member states. Its work focuses particularly on 46 developing countries across Africa, Asia, the Caribbean and the Pacific. COL also seeks to align its activities with the education and training priorities and the countries of particular concern for major donor agencies such as the Canadian International Development Agency (CIDA), the United Kingdom’s Department for International Development (DFID) and the New Zealand Agency for International Development (NZAID).

COL has developed Action Plans in consultation with Focal Points and country partners in the 46 member states, with activities specific to the individual needs of each country. However, several activities have a regional or pan-Commonwealth nature. This section looks at pan-Commonwealth activities.

QUALITY ASSURANCE IN EDUCATION

COL provides material and capacity building support for assuring quality in higher education and teacher education in the Commonwealth. A toolkit called the Quality Assurance for Teacher Education and Development Toolkit includes Quality Indicators for Teacher Education and Best Practices in Teacher Education, was launched in December 2007 to be used by Ministries of Education and teacher education institutions.

COL is also developing a quality assurance toolkit for open schools. As a first step towards this, staff members from 14 countries across all Commonwealth regions have been trained in the Quality Assurance of Open Schools. A Quality Assurance Toolkit for Higher Education is nearing completion.

OPEN SCHOOLS

COL encourages the application of open and distance learning (ODL) to increase access to primary and secondary schooling. In support of this, two publications, Perspective Series on Open Schools – Open Schools for the 21st Century.
Century and Handbook for Managers of Open Schools have been completed with contributions from chapter authors across the Commonwealth. Both publications will be distributed as a resource to policymakers. Other resources which have been developed include the Evaluation Study on Open Schools and the Cost and Financing of Open Schools as well as a Learner Support Guide for Open Schools.

In addressing the need for quality educational resources, COL has initiated the development of Open Educational Resources for Open Schools (OER4OS) in 20 subjects involving six countries. The open educational resources (OERs) will be available to all Commonwealth countries.

ELEARNING FOR EDUCATION SECTOR DEVELOPMENT

COL has two major and related pan-Commonwealth initiatives in this area: WikiEducator and Learning4Content (L4C).

COL’s WikiEducator (www.col.org/WikiEducator) provides an online service to support online educational communities. Use of WikiEducator has grown rapidly during the past year with the number of registered users passing the 9,020 mark and number of hits per day now exceeding 247,653. A wiki is a website on which any user can edit and update pages. The best known is the Wikipedia, the biggest encyclopedia ever produced. Wikis are a part of the emerging “Web 2.0” environment that includes user-contributed works such as YouTube and MySpace.

COL’s WikiEducator creates online communities whose members participate from remote locations to create educational content collaboratively and to plan conferences and other events. It is one of the tools used by the Virtual University of Small States of the Commonwealth (VUSSC). WikiEducator is reaching 79% of countries around the world and COL is now supporting the installation of a French language version.

The L4C initiative aims to build capacity among educators in using WikiEducator to develop free content for education. Training is free and educators “pay” for their training by donating time to develop one free content lesson of their choice. L4C workshops have already been held in 28 Commonwealth countries and at least one face-to-face workshop will be held in each member state. In addition, 26 online workshops have been held and others are scheduled. Commonwealth teachers and educators are thus becoming WikiEducators themselves, developing and donating one free content resource back to the WikiEducator community.

The William and Flora Hewlett Foundation approved a grant of USD 100,000 to COL over one year as core support for this initiative.

THE VIRTUAL UNIVERSITY FOR SMALL STATES OF THE COMMONWEALTH (VUSSC)

VUSSC is a collaborative network of small states that create and share materials for livelihood-related post-secondary programmes. Activities during this planning period have included capacity building and the creation, customisation and reuse of OERs. Quality assurance and cross-accreditation of learning programmes has also been an area of focus.

The VUSSC is a creation of the participating countries and their existing tertiary institutions. It is a collective mechanism for people to develop expertise in online collaboration, eLearning and information and communication technologies (ICTs). It also provides an opportunity for them to produce, adapt and deploy courses and learning materials on selected subjects identified by country Interlocutors and stakeholders.
The model that has emerged is a three-week training and course development workshop at which subject specialists from a subset of the participating states strengthen their information technology (IT) skills and begin to develop course material collaboratively online. Six workshops were held during this planning period:

1. Entrepreneurship and Tourism, hosted in Mauritius in August 2006.
3. Life Skills, hosted in Trinidad & Tobago in June 2007.

Orientations for the selected team leaders in preparation for the workshops took place in Vancouver six weeks before each workshop.

Senior officials from VUSSC countries met in Singapore in February 2008 to consider, refine and agree mechanisms of a transnational qualifications framework (TQF), the first of its kind. This will allow the 30 participating small states to transfer course materials, qualifications and qualified learners between countries. The South African Qualifications Authority, an organisation of the South African Government with more than twelve years experience in establishing frameworks in South and Southern Africa, helped to prepare a concept document and facilitate the proceedings.

The Ministry Interlocutors for VUSSC met in London in July 2008 to discuss the implementation of the TQF, the establishment of a management committee, the logo and branding of VUSSC, monitoring and evaluation, and copyright issues.

**TRANSNATIONAL PROGRAMMES**

COL designs, develops and delivers distance and technology mediated learning programmes for international organisations with a global workforce. During this planning period, COL has developed and delivered a number of new programmes including: Writing Effectively for the International Labour Organization (ILO); World Bank Writing E-mails, Memos and Letters and World Bank Report Writing; and an Operational Data Management Learning Programme for the United Nations High Commissioner for Refugees (UNHCR). These eLearning courses are designed to enhance the skill of staff working in field offices and in headquarters.

**GOOD GOVERNANCE**

COL promotes gender equality in all its programmes. Specific gender-related issues are identified during the work-planning process with country stakeholders and addressed through appropriate research, training and materials development.
COL and the Commonwealth Secretariat (ComSec) are working together to develop ODL training materials aimed at promoting good governance and gender equality in the public sector. The work is based on two workshops hosted by ComSec which concluded that there was limited capacity among the majority of policy makers, senior managers and professionals to mainstream gender equality in their daily work. A critical decision was to explore the role of ICTs and ODL in delivering training on a larger scale and to support research on flexible learning opportunities. A status report on what learning materials for gender mainstreaming are currently available to the public service concluded that while there are some materials available online, the current model for accessing the materials is not adequate.

A two-day meeting was convened in July 2008 to deliberate how best COL and ComSec could develop the required content using ODL tools. Invited participants included members of administrative staff colleges and other institutions involved in training public servants such as National Women’s Machinerys, Commonwealth partner agencies and resource people. The focus for piloting this initiative is Africa in the first instance.

**COL-PROTEIN PROGRAMME**

The COL Poverty Reduction Outcomes through Education Innovations and Networks (COL-PROTEIN) programme supports innovative uses of ODL to alleviate poverty in rural areas. In particular, COL-PROTEIN supports initiatives that adapt ODL, ICTs and media to build capacities for community development, for example, in areas such as food security, environmental protection, women’s empowerment, micro-enterprise and good governance. Several projects across the regions have already been recipients of a COL-PROTEIN Award.

**PAN-COMMONWEALTH FORUMS**

More than 500 people from 64 countries and various international organisations gathered in Ocho Rios, Jamaica for COL’s Fourth Pan-Commonwealth Forum on Open Learning (PCF4) from 30 October to 3 November 2006. In his closing remarks, Sir John Daniel pointed to three key areas of progress since the Third Pan-Commonwealth Forum in Dunedin, New Zealand in 2004:

1. Better research
2. More participation from developing countries
3. Integration of technology.

COL was grateful to the local hosts of the Forum for ensuring the success of the event, in particular the University of the West Indies’ Distance Education Centre, in co-operation with the Caribbean Association for Distance and Open Learning, the Jamaican Association for Distance and Open Learning, the Trinidad & Tobago Distance Learning Association and the Office of Continuing Education and Distance Learning at the University of Technology, Jamaica.

The Fifth Pan-Commonwealth Forum on Open Learning (PCF5) took place in London, UK, in July 2008, with the theme “Access to Learning for Development”. It was hosted by COL in collaboration with the University of London, as part of the University’s celebration to mark the 150th anniversary of the establishment of its External Degrees Programme. PCF5 brought together practitioners, researchers, planners and policy makers in the fields of ODL and development to explore the contribution of ODL to international development goals. Over 700 participants from over 70 countries, the majority from the developing Commonwealth, took advantage of opportunities to share experience and expertise, and to contribute to future policy and provision.
COL NEWS SERVICE & NEWSLETTER

COL customises services provided by Google and Yahoo to provide a news service on ODL and specialised topics. The general news service is available from COL’s homepage while the specialised services are available on the appropriate topic pages on the website. The news service is updated approximately every hour.

COL publishes a newsletter, Connections, and a companion publication, EdTech News, three times per year, designed to provide regular news and information to COL’s stakeholders. The publications are distributed in print and electronically directly to 10,000 government officials, ODL and educational technology leaders and practitioners throughout the Commonwealth and beyond. The newsletter offers updates on COL and partner activities; ODL developments, resources and events; and educational technology reviews – all with a “development” focus. It also features an “In Focus” section which highlights a different COL programme in each issue, and periodic editorials as well as “Fair Comment” columns from external sources. It can be found on COL’s website at www.col.org/connections.

COPYRIGHT FOR EDUCATORS AND ADMINISTRATORS

COL has worked extensively in the area of copyright in education. The focus of COL’s attention is on providing information on how learning resources may be made available at low or no cost by applying the Trade Related Aspects of Intellectual Property Rights Agreement (TRIPS). In early 2009 COL published a book on copyright for educators and administrators titled Introducing Copyright which is available on the COL website at no cost.
Partner Countries

Australia | Canada | New Zealand | United Kingdom
BACKGROUND

When COL was established in 1987, the Canadian government offered to host it in British Colombia. Ever since, COL has continued to operate out of Vancouver. Of its 37 staff, 29 are Canadians or Permanent Residents of Canada. The current President and Chief Executive Officer of COL, Sir John Daniel, is a former President of Laurentian University, Ontario.

Canada is a major contributor to COL’s budget and a primary supporter of COL’s activities. As a major donor, Canada has a seat on COL’s Board of Governors. The renowned Canadian author, Ms. Denise Chong, represents Canada.

Canada is a rich resource of expertise for COL activities. Institutions within Canada have cooperated with COL on occasion to host developing world visitors and share experiences. Canadian consultants have provided expertise in a range of fields for COL projects throughout the Commonwealth.

Canada works through the Canadian International Development Agency (CIDA) to deliver support to countries and regions around the globe, including many Commonwealth countries. COL, as a programme, is located within the United Nations and Commonwealth Programmes Division, Multilateral Programmes Branch at CIDA.

SUMMARY

In 2006-2009, COL’s work has been aligned with CIDA’s goals in many of its priority countries and regions. COL’s work in all three sectors, Education, Learning for Livelihoods and Human Environment is reflected in CIDA’s priorities.

Canada has also continued to be a valuable partner to COL. Universities in British Columbia participated in a study tour of senior administrators from universities in Pakistan in 2008 and Canadian consultants contributed considerable expertise to COL projects in all regions. Canada supported COL’s Fourth and Fifth Pan-Commonwealth Forums in planning, sponsorship and participation.
CIDA MANDATE AND PRIORITIES

CIDA’s purpose is “to support sustainable development in developing countries, in order to reduce poverty and to contribute to a more secure, equitable, and prosperous world”. Canada seeks to address the Millennium Development Goals (MDGs). Overall, COL’s priorities are aligned with those of CIDA including basic education, gender equality and environmental sustainability during the current triennium.

In terms of education, Canada’s priority is to improve the quality of, access to, and equality in basic education in the countries on which CIDA focuses. Canada has significantly increased spending in this area and in Africa in particular. COL works in teacher training, secondary education and technical and vocational education and training (TVET) using open and distance learning (ODL).

COUNTRIES AND REGIONS OF FOCUS

Canada’s priorities include Africa, Asia and the Caribbean.

In Africa, CIDA is supporting African-owned and African-led development to help achieve the MDGs, through its Pan-Africa Programme, seeing cooperation and collaboration as a key tool for Africa to identify and implement solutions more widely. The Agency has supported education initiatives in many countries in the region. CIDA supports basic-education programming in nine partner countries in Africa including Commonwealth members Ghana, Mozambique and Tanzania.

In Asia, CIDA’s development-partner countries include Bangladesh and Pakistan. In Bangladesh, CIDA is particularly supporting improving the quality of primary education as well as access to education.

In the Caribbean, CIDA’s regional programme includes a focus on “human capital formation”, helping to train future leaders, as well as technical and vocational training for youth and increased gender equality, all areas of COL’s work.

EVENTS

Canada supported both Pan-Commonwealth Forums during 2006-2009 in a number of ways. Approximately 30 delegates from Canada took part in the Fourth Pan-Commonwealth Forum on Open Learning (PCF4) and approximately 50 delegates from Canada participated in the Fifth Pan-Commonwealth Forum on Open Learning (PCF5), in addition to COL staff. Canada was a minor sponsor of both events through Athabasca University and on both occasions provided presenters and a theme leader. Individuals from Canada also participated in pre-Forum online discussions and programme planning committees for both PCF4 and PCF5.

A two-week leadership training programme was organised by COL and the Higher Education Commission, Pakistan for 13 Vice-Chancellors and senior administrators (including three women) from universities in Pakistan, in Vancouver in May 2008. The overall objective was to enhance the quality of higher education in Pakistan and to provide opportunities for forging research and academic exchange links with universities in British Columbia. The participants studied innovative practices in Canadian universities, formed links with universities for further faculty development, explored possibilities of offering joint/split degrees, identified areas of collaborative research and created a network of Vice-Chancellors for further information sharing and collaboration with Canada.
COL has hosted team leaders from the Virtual University for Small States of the Commonwealth (VUSSC) and numerous staff members from different institutions in the developing world to its Headquarters in Vancouver for training programmes, meetings and consultations.

**COL GOVERNANCE**

As a major donor, Canada has a permanent seat on COL’s Board of Governors. This has been held by Ms. Denise Chong since 2001.

**ASSISTANCE AND EXPERTISE**

Since July 2006, 85 consultants from Canada have been hired by COL to assist with projects throughout the Commonwealth.

COL works with a range of Canadian partners including a number of universities, organisations and private companies. COL’s partners include Athabasca University, Simon Fraser University, Royal Roads University, York University, CIDA, the Canadian Council on Learning, the Department of Foreign Affairs and International Trade (DFAIT), private providers and individual consultants.

The Executive Attachment Programme was funded by the Department of Foreign Affairs and International Trade (DFAIT) and initiated in 2000. During this Three-year Plan, ten interns were placed in developing countries. Over the life of this programme, 78 young Canadians have been placed in 14 countries to gain international experience including in policy, project management and educational technology.

**LOOKING FORWARD**

After two decades of partnership, COL looks forward to Canada’s ongoing contribution in 2009-2012. Canada will continue to be a major sponsor of COL’s activities, working towards common goals. Canada will also continue to provide valuable resources in terms of expertise through consultants and leadership through the Board of Governors and staff members.